



Massachusetts

Department of Correction

Quarterly Report on the Status of Prison Overcrowding, Third Quarter of 2002

Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985

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2002 Third Quarter Report

Section Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and the last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.

This report presents the required statistics for the third quarter of 2002.

This report prepared by Pamela McLaughlin, of the Research and Planning Division, is based on daily count sheets.

2002 Third Quarter Report

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Technical Notes, 1996 to Present¹

- The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1 through 6.
- Due to changes in the Massachusetts General Law, DOC consolidated one unit at the Bridgewater Treatment Center and back-filled with general population inmates. These design capacity beds were placed on-line November 8, 1996 and first appeared on the November 12, 1996 daily count sheet. Three hundred additional beds were placed on-line during the third quarter of 1997.
- Where relevant, the population figures for all facilities include both male and female inmates except as shown at Lancaster.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- Beginning with the second quarter of 1998 quarterly report, the following county correctional facilities are presented individually: Bristol Dartmouth, Bristol Ash Street, David R. Nelson Correctional Addiction Center, and Bristol Pre-Release in Bristol County; Essex Middleton and Essex Lawrence Correctional Alternative Center in Essex County; Middlesex Cambridge and Middlesex Billerica in Middlesex County; Norfolk Braintree, Norfolk Dedham, and Norfolk Contract in Norfolk County. Beginning with the third quarter of 1998 report, facilities for Suffolk and Hampden counties are presented individually.
- Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they are in custody.
- On October 22, 1997, Eastern Massachusetts Correctional Alcohol Center (EMCAC) was renamed the David R. Nelson Correctional Addiction Center (DRNCAC).
- On May 18, 2000, the Braintree Alternative Center was temporarily closed for renovations by the Norfolk County Sheriff's Office. All inmates were transferred to the minimum security Pre-Release Center in Dedham.
- As of September 15, 2000, Longwood Treatment Center, male population, has been moved to the Massachusetts Boot Camp and the women were transferred to facilities housing female populations.
- As of September 22, 2000, Massachusetts Boot Camp no longer holds any medium security inmates.
- Due to DOC policy modification, the security level of Boston State Pre-Release was changed from Security Level 2 to Security Level 3/2 during the third quarter of 2001.
- P.P.R.E.P has been closed effective July 26, 2001.
- Charlotte House has been closed effective November 9, 2001.
- Effective November 16, 2001 30 beds have been added to Security Level 3 at NCCI-Gardner, per policy 101.
- May 20, 2002, NECC changed from a Security Level 3 to Level 3/2. The design capacity for Security Level 3 is 62 and for Security Level 2 the design capacity is 88.

¹ For technical notes prior to 1996, please refer to previous quarterly reports.



Technical Notes, Continued

- May 20, 2002, Pondville changed from a Security Level 3 to Level 3/2 with a design capacity of 100.
 - June 10, 2002, South Middlesex Correctional Center changed to a facility for female offenders.
 - June 22, 2002, Old Colony Correctional Center added a Level 3 housing unit. The design capacity for Security Level 5 is 480 and for Security Level 3 the design capacity is 100.
 - On June 30, 2002, the following facilities were closed. SECC (Medium), Hodder Cottage @ Framingham, MCI-Lancaster, The Massachusetts Boot Camp and the Addiction Center @SECC.
 - As of July 1, 2002, the Massachusetts Boot Camp will now be known as the Massachusetts Alcohol and Substance Abuse Center (MASAC). Within MASAC is the Longwood Treatment Center Program, relocated on September 15, 2000. This program serves individuals incarcerated for operating under the influence of alcohol. Because the inmates are predominantly county sentenced inmates, the inmate count and bed capacity is also included in Tables 3 and 4.
 - The Treatment Center includes both civil and criminal populations.
 - As of April 5, 2002, Norfolk County no longer has any contract beds, all inmates are now held at the Norfolk County House of Correction.
 - As of April 5, 2002, Bristol County closed the Pre-Release facility and moved inmates to Bristol County House of Correction.
 - As of July 1, 2002, two housing units remain open at MCI-Shirley Minimum with a design capacity of 92.
-

- On April 18, 1995, new security level designations were established according to 103 DOC 101 Correctional Institutions/Custody Levels policy which states

Custody Levels:

- **Level One.** The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. Supervision is minimal and indirect.

- **Level Two.** A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

- **Level Three.** A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Level Four.** A custody level in which both the design/construction as well as inmate classification reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security parameters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

- **Level Five.** A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Level Six.** A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security parameters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant.

Abbreviations

AC	- Addiction Center	OSCC	- Old Colony Correctional Center
ADP	- Average Daily Population	OUI	- Operating Under the Influence
ATU	- Awaiting Trial Unit	PPREP	- Pre-Parole Residential Environmental Phase Program
CRS	- Contract Residential Services Includes Charlotte House, and Houston House	PRC	- Pre-Release Center
DDU	- Departmental Disciplinary Unit	SBCC	- Souza-Baranowski Correctional Center
DOC	- Department of Correction	SECC	- Southeastern Correctional Center
DRNCAC	- David R. Nelson Correctional Addiction Center	SDPTC	- Sexually Dangerous Person Treatment Center
DSU	- Departmental Segregation Unit	SMCC	- South Middlesex Correctional Center (formerly SMPRC)
HOC	- House of Correction	SH	- State Hospital
LCAC	- Lawrence Correctional Alternative Center	TC	- Treatment Center (Longwood)
NECC	- Northeastern Correctional Center		
NCCI	- North Central Correctional Institution at Gardner		

Table 1 provides the DOC figures for the third quarter of 2002. As this table indicates, the DOC population (excluding Bridgewater SH, SDPTC, and inmates at the Massachusetts Alcohol and Substance Abuse Center) decreased by 28 inmates, from the first day of the third quarter to the last day of the quarter. At the end of the quarter, the DOC operated with 8,842 inmates in the system, and the average daily population was 8,840 with a design capacity of 6,659. Thus, the DOC operated at 133 percent of design capacity.

Population in DOC Facilities, July 1, 2002 to September 30, 2002					
Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	656	651	649	633	104%
SBCC	1,042	1,063	1,056	1,024	102%
Framingham-ATU	170	165	189	64	266%
Custody Level 5					
OCCC	680	712	599	480	142%
Custody Level 4					
Bay State	294	296	290	266	111%
Concord	1,042	1,038	1,089	614	170%
Framingham	481	476	488	388	124%
Norfolk	1,446	1,445	1,449	1,084	133%
Shirley-Medium	1,092	1,084	1,089	720	152%
NCCI	967	962	971	568	170%
Sub-Total	7,870	7,892	7,869	5,841	135%
Custody Level 3					
Plymouth	184	193	184	151	122%
Shirley-Minimum	75	75	77	92	82%
SECC-Minimum	101	101	106	100	101%
Custody Level 3/2					
Boston State	87	85	93	55	158%
NCCI	29	30	29	30	97%
NECC	226	227	220	150	151%
Pondville	186	191	185	100	186%
SMCC	80	74	78	125	64%
Sub-Total	968	976	972	803	121%
Custody Level 1					
Houston House	2	2	1	15	13%
Sub-Total	2	2	1	15	13%
Total	8,840	8,870	8,842	6,659	133%
Custody Level 4					
State Hospital @ Bridgewater	377	384	383	227	166%
*Treatment Center	545	538	553	561	97%
Custody Level 3					
Masac	211	230	181	256	82%
Sub-Total	1,133	1,152	1,117	1,044	109%
Grand Total	9,973	10,022	9,959	7,703	129%
Houses of Correction	503	509	496	n.a.	n.a.
Federal Prisons	6	6	6	n.a.	n.a.
Inter-State Contract	77	79	76	n.a.	n.a.

(* See Technical Notes)

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period June 2, 2001 to June 24, 2002. These figures indicate that the DOC population decreased by 437 inmates over this twelve month period (excluding AC, Bridgewater SH, SDPTC, and inmates at the Massachusetts Alcohol and Substance Abuse Center), from 9,336 in July, 2001 to 8,899 in June, 2002.

Population in DOC Facilities, July 2, 2001 to June 24, 2002

Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	636	705	653	633	100%
SBCC	958	1,093	1,077	1,024	94%
Framingham-ATU	143	156	175	64	223%
Custody Level 5					
OSCC	667	722	722	488	137%
Custody Level 4					
Bay State	257	283	295	266	97%
Concord	825	911	1,029	614	134%
Framingham	453	481	482	388	117%
Norfolk	1,287	1,391	1,421	1,084	119%
Shirley-Medium	941	1,079	1,084	720	131%
NCCI	832	888	991	568	146%
SECC	441	614	2	456	97%
Sub-Total	7,440	8,323	7,931	6,305	118%
Custody Level 3					
Plymouth	110	111	189	151	73%
Shirley-Minimum	164	105	81	403	41%
SECC @ Bridgewater	87	92	106	100	87%
Custody Level 3/2					
Boston State	78	77	86	55	142%
Hodder House	5	7	7	35	14%
Lancaster – Male	51	62	-	94	54%
Lancaster – Female	37	47	-	59	63%
NECC	130	219	235	150	87%
NCCI	10	-	-	30	33%
Pondville	123	101	190	100	123%
SMCC	117	138	72	125	94%
Sub-Total	912	959	966	1,302	70%
Custody Level 2					
Park Drive	14	41	-	50	28%
Custody Level 1					
Charlotte	2	2	-	15	13%
Houston House	9	11	2	15	60%
Sub-Total	25	54	2	80	31%
Total	8,377	9,336	8,899	7,687	109%
Addiction Center @ SECC	101	86	106	214	47%
State Hospital @ Bridgewater	318	351	368	227	140%
Treatment Center	548	553	538	561	98%
Custody Level 3					
Masac	132	156	119	256	52%
Sub-Total	1,099	1,146	1,131	1,258	87%
Grand Total	9,476	10,482	10,030	8,945	106%
Houses of Correction	427	539	506	n.a.	n.a.
Federal Prisons	5	5	6	n.a.	n.a.
Inter-State Contract	78	86	79	n.a.	n.a.

(*See Technical Notes)

Table 3 presents the county figures for the third quarter of 2002. The county population increased by 470 inmates from the first day of the third quarter to the last day of the quarter. At the end of the quarter, the county system operated with 12,285 inmates, with an average daily population of 12,000 in facilities with a total design capacity of 8,228. Thus, the county system operated at 146 percent of design capacity.

Population in County Correctional Facilities by County, July 1, 2002 to September 30, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	261	256	270	110	237%
Berkshire	285	292	286	116	246%
Bristol	1,156	1,122	1,218	666	174%
Dukes	23	22	21	19	121%
Essex	1,323	1,291	1,393	635	208%
Franklin	167	168	162	63	265%
Hampden	1,841	1,819	1,860	1,303	141%
Hampshire	243	245	249	248	98%
Middlesex	1,111	1,092	1,167	1,035	107%
Norfolk	533	494	556	379	141%
Plymouth	1,476	1,460	1,512	1,140	129%
Suffolk	2,227	2,200	2,244	1,599	139%
Worcester	1,262	1,238	1,291	790	160%
Masac	92	116	56	125	74%
Total	12,000	11,815	12,285	8,228	146%

Table 4 presents the county figures for the third quarter of 2002. The following table presents a breakdown of multi-facility counties, by facility.

Population in County Correctional Facilities by Facility, July 1, 2002 to September 30, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	184	177	195	206	89%
Bristol Dartmouth	951	888	1,023	304	313%
Bristol DRNCAC	21	57	-	100	21%
Bristol Pre-Release	-	-	-	56	0%
Essex County					
Essex Middleton	998	977	1,044	500	200%
Essex LCAC	325	314	349	135	241%
Hampden County					
Hampden	1,669	1,652	1,684	1,178	142%
Hampden-OUI	172	167	176		125
Middlesex County					
Middlesex Cambridge	264	256	276	161	164%
Middlesex Billerica	847	836	891	874	97%
Norfolk County					
Norfolk Dedham	533	494	556	302	176%
Norfolk Braintree	-	-	-	52	0%
Norfolk Contract	-	-	-	25	0%
Suffolk County					
Suffolk Nashua Street	689	679	685	453	152%
Suffolk South Bay	1,538	1,521	1,559	1,146	134%

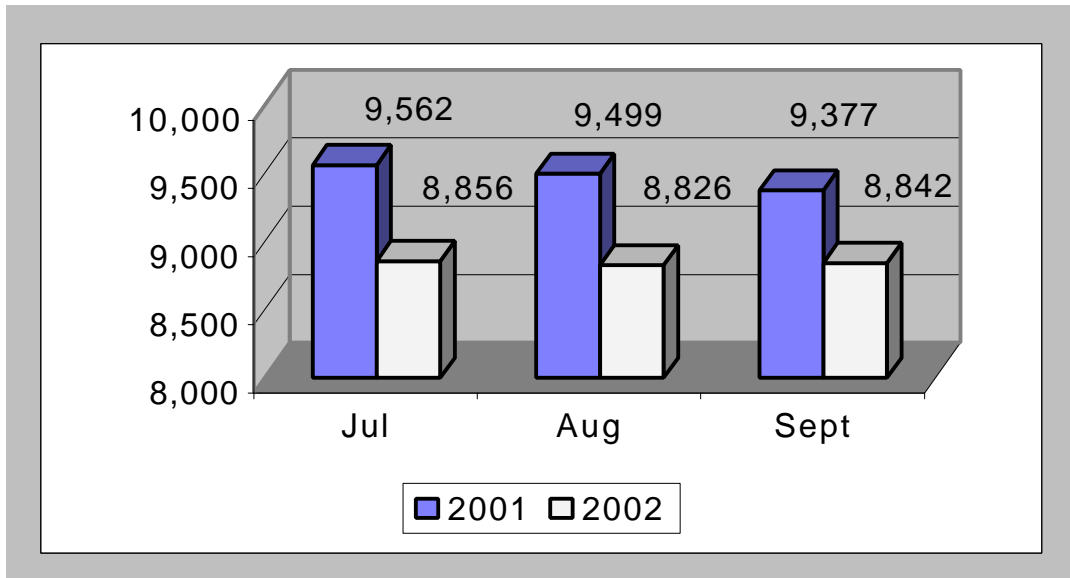
Table 5 presents the county figures for the previous twelve months. These figures indicate that the county population increased by 792 inmates over this twelve-month period, from 10,887 in July, to 11,679 in June 2002.

Population in County Correctional Facilities by County, July 2, 2001 to June 24, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
	n	n			
Barnstable	237	227	257	110	215%
Berkshire	247	243	278	116	213%
Bristol	906	753	1,086	666	136%
Dukes	23	29	23	19	121%
Essex	1,142	1,192	1,238	635	180%
Franklin	139	151	159	63	221%
Hampden	1,678	1,764	1,818	1,303	129%
Hampshire	203	236	242	248	82%
Middlesex	975	1,021	1,057	1,035	94%
Norfolk	444	457	493	379	117%
Plymouth	1,307	1,423	1,433	1,140	115%
Suffolk	2,019	2,104	2,241	1,599	126%
Worcester	1,134	1,131	1,237	790	144%
Masac	91	86	117	125	73%
Mass. Boot Camp	41	70	-	128	32%
Total	10,586	10,887	11,679	8,356	127%

Table 6 presents the county figures for the previous twelve months. The following table presents a breakdown of multi-facility counties, by facility.

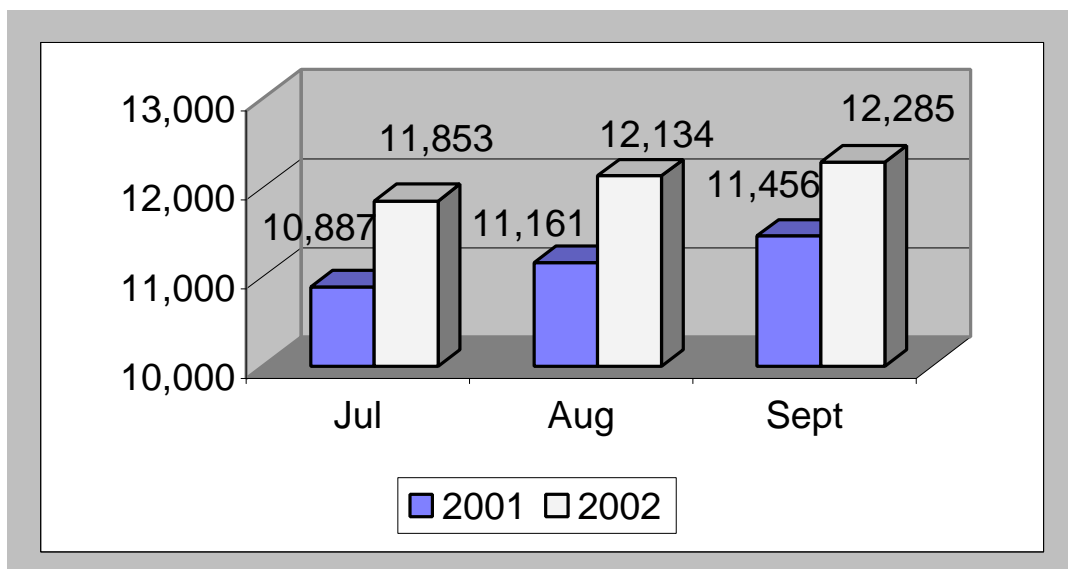
Population in County Correctional Facilities by Facility, July 2, 2001 to June 24, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	162	188	180	206	79%
Bristol Dartmouth	651	453	842	304	214%
Bristol DRNCAC	72	53	64	100	72%
Bristol Pre-Release	21	59	-	56	38%
Essex County					
Essex Middleton	879	917	967	500	176%
Essex LCAC	263	275	271	135	195%
Hampden County					
Hampden	1,519	1,592	1,646		129%
				1,178	
Hampden-OUI	159	172	172	125	127%
Middlesex County					
Middlesex Cambridge	218	245	224	161	135%
Middlesex Billerica	757	776	833	874	87%
Norfolk County					
Norfolk Dedham	417	417	493	302	138%
Norfolk Braintree	-	-	-	52	0%
Norfolk Contract	27	40	-	25	108%
Suffolk County					
Suffolk Nashua Street	626	660	701	453	138%
Suffolk South Bay	1,393	1,444	1,540		122%
				1,146	

Figure 1.
DOC Sentenced Population, Third Quarters of 2001 and 2002



The graph above compares the DOC sentenced population for the third quarter in 2001 to that in 2002, by month. For July, 2002, the DOC population decreased by 706 inmates, or (-7%), compared with the same month of 2001; for August, the population decreased by 673 inmates, or (-7%); and for September the population decreased by 535 inmates, or (-6%).

Figure 2.
HOC Population, Third Quarters of 2001 and 2002



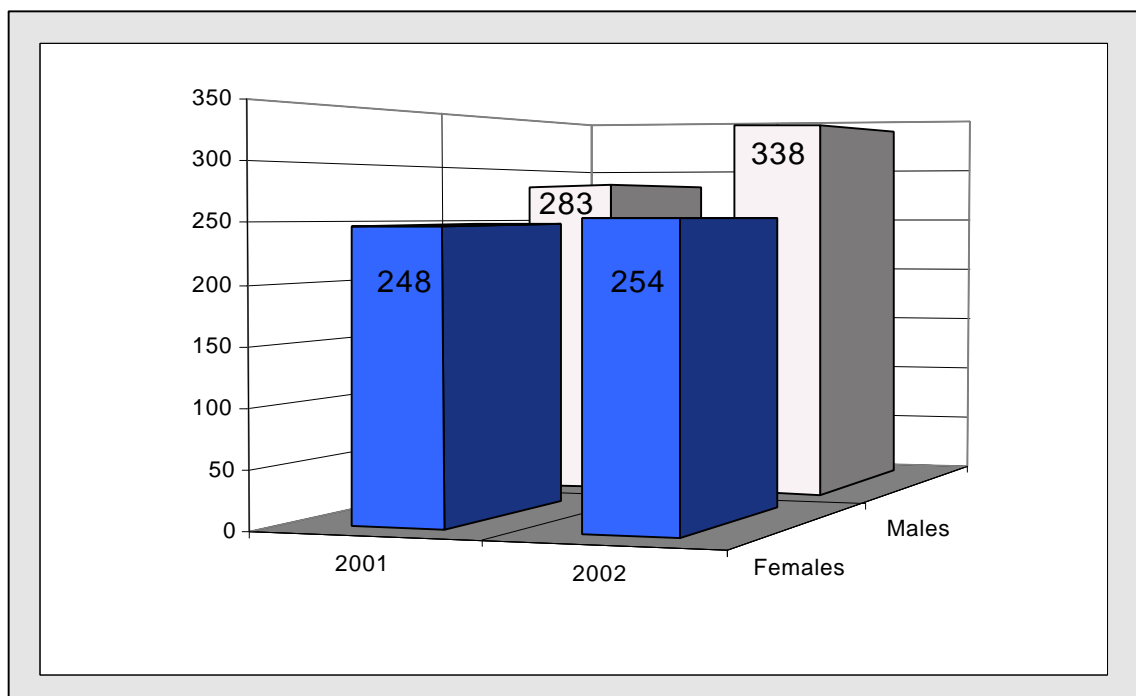
The graph above compares the HOC population for the third quarter in 2001 to that in 2002, by month. For July 2002, the HOC population increased by 966 inmates, or 9%, compared with the same month of 2001; for August, the population increased by 973 inmates, or 9%, and for September, the population increased by 829 inmates or 7%.

Note: Data for Figure 2 was taken from the end of the month daily count sheet compiled by the Classification Division.

Table 7, provides quarterly statistics on new, criminally sentenced court commitments to the DOC for the third quarters of 2001 and 2002, by sex. Overall, there was a increase of 61 new court commitments, or 11 percent, for 2002 in comparison with the number of new court commitments in 2001, from 531 to 592. Male commitments for the third quarter of 2002 increased by 55, or 19 percent from 2001. Female commitments for the third quarter of 2002 increased by 6, or 2 percent compared to the number of commitments for 2001.

Quarterly DOC New Court Commitment by Sex			
	2001	2002	Difference
Males			
First Quarter	368	425	15%
Second Quarter	370	404	9%
Third Quarter	283	338	19%
Sub-Total	1,021	1167	14%
Females			
First Quarter	241	325	35%
Second Quarter	257	217	-16%
Third Quarter	248	254	2%
Sub-total	746	796	7%
Total	1,767	1,963	11%

Figure 3 provides a graphical representation of the number of new, criminally sentenced court commitments to the DOC during the third quarters of 2001 and 2002, by sex.



Note: Data for Table 7 and Figure 3 were obtained from the DOC's Inmate Tracking Database and the IMS Database.